Development of R-Package and Assessment of REDD+ Readiness in Nepal

Final sharing workshop

July 14, 2015

Brian Peniston (team leader)







What is an "R-Package"

- Readiness Assessment Package provides a common Framework on core readiness activities,
- It is a thorough self examination by REDD+ Country stakeholders,
- Takes stock progress on REDD+ Readiness preparation phase and
- Assesses progress on REDD+ Readiness

R-Package

• Includes:

- country's progress, captures lessons learned,
- assesses remaining gaps, and
- identifies activities for the way forward to transitioning to the implementation of performancebased activities.

Helps countries:

 To identify remaining gaps and further needs and generates feedback and guidance to countries from multiple stakeholders and the FCPF Participants
 Committee.

R-Package objectives

To Conduct a thorough Assessment of Nepal's Progress on REDD+ Readiness, using the R-Package Assessment Framework

R-Package Methodology

- Multi-stakeholder Inception Workshop (Feb, 2015)
- District, regional and focused groups consultations (March-June, 2015)
- Review of reports, documents and results related to REDD+ Readiness (Feb-July, 2015)
- Multi-stakeholder final sharing workshop (July, 2015)
- Other source of information are: I/NGO experience;
 Global R-Package comparison (e.g. DRC, Guyana)

R-Package overall results (draft)

No	Assessment Criteria	Justification Assessment	
140.	Component 1: Readiness Organisation and Consultation	Assessment	
	Subcomponent 1a. National REDD+ Management Arrangements		
1	Accountability and transparency	Institutions	
2	Operating mandate and budget	Funds managed	
3	Multi-sector coordination mechanisms and cross-sector	Mechanism good, Function weak	
	collaboration		
4	Technical supervision capacity	Project based	
5	Funds management capacity	Project based	
6	Feedback and grievance redress mechanism	Study only	
	Subcomponent 1b. Consultation, Participation and Outreach		
7	Participation and engagement of key stakeholders	National level	
8	Consultation processes	CSO IPO	
9	Information sharing and accessibility of information	Website not known	
10	Implementation and public disclosure of consultation outcomes	Outreach weak	
	Component 2: REDD+ Strategy Preparation		
	Subcomponent 2a. Assessment of Land Use, Land-Use Change Drivers, Forest Law,		
	Policy and Governance		
11	Assessment and analysis	Docs Good	
12	Prioritization of direct and indirect drivers/barriers to forest carbon stock	Strong study, issues identified	
	enhancement		
13	Links between drivers/barriers and REDD+ activities	Links good	
14	Action plans to address natural resource rights, land tenure, governance	Complex Issues remaining	
15	Implications for forest law and policy	Identified but not acted on	
	Subcomponent 2b. REDD+ Strategy Options		
16	Selection and prioritization of REDD+ strategy options	Included in draft REDD+ Strategy	
17	Feasibility assessment	Included in draft REDD+ Strategy	
18	Implications of strategy options on existing sectoral policies	Included in draft REDD+ Strategy	
19	Adoption and implementation of legislation/regulations	Included in draft REDD+ Strategy	
	Subcomponent 2c. Implementation Framework		
20	Guidelines for implementation	Included in draft REDD+ Strategy	
21	Benefit-sharing mechanism	Policies good, no mechanism	
22	National REDD+ registry and monitoring system	Not in place	
22	Subcomponent 2d. Social and Environmental Impacts	A noth win standard	
23	Analysis of social and environmental safeguard issues	Analysis strong	
24	REDD+ strategy design with respect to impacts	Good but need to improve	
25	Environmental and social management framework	SESA Strong policies	

R-Package overall results (draft)

No.	Assessment Criteria	Justification	Assessment
	Component 3: Reference Emissions Level/Reference Levels		
26	Demonstration of methodology	Sub National good	
27	Use of historical data and adjustment for national circumstances	Sub National good, national draft	
28	Technical feasibility of the methodological approach, and consistency with UNFCCC/IPCC guidance and guidelines	Sub National good and consistence with UNFCCC/IPCC, national to be tested	
29	Documentation of monitoring approach	Sub National	
	Component 4: Monitoring System for Forests, and Safeguards Subcomponent 4a: National Forest Monitoring System		
30	Demonstration of early system implementation	Sub National	
31	Institutional arrangements and capacities	Identified	
	Subcomponent 4b: Information System on Multiple Benefits, Other Impacts, Governance, and Safeguards		
32	Identification of relevant non-carbon aspects, and social and environmental issues	Identified but not resolved	
33	Monitoring, reporting and information sharing	Identified, not implemented	
34	Institutional arrangements and capacities	Need to strengthen	

R-Package specific results

Component 1: Readiness Organisation and Consultation Subcomponent 1a. National REDD+ Management Arrangements

S.N.	Assessment Criteria	Strengths	Weaknesses
1	Accountability and transparency	 - Apex, RWG and REDD IC - REDD MS Forum, National CSO-IPO alliance - REDD-IC web page - Meeting Agenda and decisions circulated 	Infrequent meetingsLow NGO numbersFrequent transfers
2	Operating mandate and budget	 REDD-IC FCPF, GoN and donor (project) Funds REDD Piloting in 3 districts Sub National Program (12 Districts) 	Disbursements less than committedLow GoN budgetWeak coordination
3	Multisector coordination mechanisms	 Apex Body and MS coordination bodies established Multi-Stakeholder participation in plans, etc Active REDD+ multi-stakeholder forums, REDD+ CSOs & IPOs Alliance and REDD experts WG 	 Difficult to engage field and Central level staff Apex Body not meeting No anticipation of issues
4	Technical supervision capacity	Strong REDD-IC team at CenterQualified REED-ICMany DocumentsLearning by doing	Frequent transfersFew Trained StaffLimited Regional and District level staff capacities
5	Funds management capacity	 Demonstrated Fund Mgmt REDD-IC and CSOs Accounting and auditing systems Managing multiple funding sources I/NGO managing multi donor funds 	 FCPF, project based and limited GON Funds FCPF funded NGOs not always experienced professionals
6	Feedback and grievance redress mechanism	 Final draft submitted Complaint mechanisms exist: Purjis, etc RTI, Hello Sarkar, complain box, citizen board and CIAA mechanisms Informal Conflict Management systems 	Limited guidelines + proceduresWeak Report and RecommendationsNo 3rd party arbitration mechanism

Component 1: Readiness Organisation and Consultation Subcomponent 1b. Consultation, Participation, and Outreach

S.N.	Assessment Criteria	Strengths	Weaknesses
7	Participation and key Stake Holder engagement	Active participation all levels, esp. central and project districts	-No elected Local government -Representation issues -Limited Marginalized, vulnerable and Dalits -Many districts w/ no REDD+
8	Consultation processes	 More than 30,000 people consulted LFGs/CFUGs, IPOs regularly consulted District REDD+ desk Participatory Documents prep Readiness 43 districts Local language extension and radio 450 LRPs on REDD+ 	- Little mass media - 43 districts after assessment
9	Information sharing and accessibility of information	 Dynamic REDD-IC webpage Many documents, brochures, leaflets I/NGOs and CSOs engagement L- ocal language/ FM sharing 	 Low literacy (65.9%) Vulnerable = limited net No standardized partner info sharing Limited local language extension
10	Implementation and public disclosure of consultation outcomes	- High inclusion in docs - Compulsory public consultations	- Outcomes not shared with locals

Component 2: REDD+ Strategy Preparation Subcomponent 2a. Assessment of Land Use, Land-Use Change Drivers, Forest Law, Policy and Governance

S.N.	Assessment Criteria	Strengths	Weaknesses		
11	Assessment and analysis	 Uses data, all forest mgmt, forest tenure, polices, laws and strategies Nested approach + sub national Hybrid funding proposed 	Work in progress – no sharingLink sub national + nat'l systems		
12	Prioritization of direct and indirect drivers/barriers to forest carbon stock enhancement	 9 Drivers and 10 underlying causes 6 proximate and 6 underlying causes prioritized for mountains Direct and underlying drivers cited widely in studies 	- Limited participation to define drivers (Eastern Nepal)		
13	Links between drivers/barriers and REDD+ activities	 - 5 objectives and 13 strategies developed - Law and policy gaps identified - New cross sectorial polices developed (BDS, LUP, CC Policy, Rangeland and Ag Polices, Low carbon Develop) 	 Activities weakly linked to underlying causes, (eg poverty) Gap to Implement new policies Lack of timely donor \$ Poor Inter ministerial Coordination 		
14	Action plans to address natural resource rights, land tenure, and governance	 CBFM systems recognized Clear CBFM provisions of communities and GON tenure rights REDD+ strategy links with SESA Holistic approach Land use policy Legal provisions control D and D Active people's participation 	 Carbon Tenure rights not explicit Customary use rights not defined Weak GRM Perceived corruption, governance issues Need full FRL implementation No Forest Carbon Trust Fund Sector specific, not multi sectorial Most Contentious issues remain 		
15	Implications for forest law and policy	 Inter-sectorial Policies on Biodiversity, Low Carbon Development, Agriculture. Climate Change Policy Forest Policy-2015 with REDD + emphasis REDD+ is Highest priority (P1) Limited Carbon rights in Draft Constitution Thorough Policy, Law Review (PLR) 	 Laws and acts not amended, and syncronized Weak Sectorial Coordination Draft Carbon Rights not shared Implementation weak PLR issues identified, not resolved 		

Component 2: REDD+ Strategy Preparation Subcomponent 2b. REDD+ Strategy Options

S.N.	Assessment Criteria	Strengths	Weaknesses
16	Selection and prioritization of REDD+ strategy options	 Strong Mission, vision and objectives related to carbon and NCB Fair Benefits sharing mechanisms Links with non carbon benefits, policy harmonization and forest management systems 	 Information on REDD+ pilot projects is not accessible REDD+ pilot project experiences not leveraged BSM not implemented or designed
17	Feasibility assessment	 Result of multiple studies Several studies SESA and other impacts considered Positive and negative risks outlined 	 Quick assessment of strategy options Studies recently completed after Strategy, not incorporated Limited cost benefit analysis
18	Implications of strategy options on existing sectorial policies	Inconsistencies identified and describedSupport broader integrated goalsGood community support	- Timeline not developed - Not widely disseminated yet

Component 2: REDD+ Strategy Preparation Subcomponent 2c. Implementation Framework

S.N.	Assessment Criteria	Strengths	Weaknesses
19	Adoption and implementation of legislation/regulations	 Framework laws including registry and the approval procedure for REDD+ projects in place New decree on operating rules for procedural arrangements 	 Lack of unanimity on the approval decision Laws not disseminated Many laws not adapted to the REDD+ Law on land-use planning not drafted Several implementing regulations not yet produced
20	Guidelines for implementation	Use existing structuresInvolve multiple stakeholdersEnhance local UG representationGenerate data thru monitoring	- Carbon rights not defined
21	Benefit-sharing mechanism	- Preliminary policy guidelines and approach	No national-level mechanismsIdeas not publically debated
22	National REDD+ registry and system monitoring REDD+ activities	 Good sub national progress and experience Technical architecture described 	Platform not operationalSlow processLinks sub to national

Component 2: REDD+ Strategy Preparation Subcomponent 2d. Social and Environmental Impacts

S.N.	Assessment Criteria	Strengths	Weaknesses
23	Analysis of social and environmental safeguard issues	 SESA process finalized Participatory design Comprehensive and inclusive CSO and IPO involved 	- Weak or no implementation
24	REDD+ strategy design with respect to impacts	- Qualitative Impacts	- Few quantitative targets
25	Environmental and Social Management Framework	ESAMU designed and being testedLinks to Region and District established	- Limited experience - Not fully operational

Component 3: Reference Emissions Level/Reference Levels

S.N.	Assessment Criteria	Strengths	Weaknesses
26	Demonstration of methodology	 Subnational RL established, piloted and endorsed by the GoN and FCPF (sub national 12 Districts) Recommendations developed to expand to National-level RELs National RL prepared but not tested 	 Sub National strong not National RL Terai specific – no mts or mid hills Needs Central and community Training Different Reference periods
27	Use of historical data, and adjusted for national circumstances	 - National RE prepared but not tested - Some community level monitoring piloted in Chitwan, Gorkha and Dolakha - TAL RL is compatible with UNFCCC/IPCC - Some Non carbon ecosystem services 	 - Limited data sets - Products not shared - Proposed national RL need to be improved - Compatibility check with UNFCCC needed
28	Technical feasibility of the methodological approach, and consistency with UNFCCC/IPCC guidance and guidelines		

Component 4: Monitoring System for Forests, and Safeguards Subcomponent 4a: National Forest Monitoring System

S.N.	Assessment Criteria	Strengths	Weaknesses
29	Documentation of monitoring approach	- National system designed but not tested	- Limited Central level Technical depth- Few staff trained- Synchronized systems weak
30	Demonstration of early system implementation		
31	Institutional arrangements and capacities		

Component 4: Monitoring System for Forests, and Safeguards
Subcomponent 4b: Information System on Multiple Benefits, Other Impacts, Governance, and Safeguards

S.N.	Assessment Criteria	Strengths	Weaknesses
32	Identification of relevant non-carbon aspects and social and environmental issues	- SESA and national REDD+ strategy in NCBs - FRA proposes Open Source Data system	Lack of field testsImplementation lagsCapacity Building
33	Monitoring, reporting and information sharing	Sub National goodWithin TAL sharing OKNational system yet to be designed	Scale up to NationalLimited National sharing
34	Institutional arrangements and capacities	- Socio environmental monitoring unit planned (?)	Irregular meetingsPolicies OK but implementation behind

R-Package overall group assessments

No.	Assessment Criteria	Justification	Assessment
	Component 1: Readiness Organisation and Consultation		
	Subcomponent 1a. National REDD+ Management Arrangements		
1	Accountability and transparency	Institutions	
2	Operating mandate and budget	Funds managed	
3	Multi-sector coordination mechanisms and cross-sector	Mechanism good, Function weak	
	collaboration		
4	Technical supervision capacity	Project based	
5	Funds management capacity	Project based	
6	Feedback and grievance redress mechanism	Study only	
	Subcomponent 1b. Consultation, Participation and Outreach		
7	Participation and engagement of key stakeholders	National level	
8	Consultation processes	CSO IPO	
9	Information sharing and accessibility of information	Website not known	
10	Implementation and public disclosure of consultation outcomes	Outreach weak	
	Component 2: REDD+ Strategy Preparation		
	Subcomponent 2a. Assessment of Land Use, Land-Use Change Drivers, Forest Law,		
	Policy and Governance		
11	Assessment and analysis	Docs Good	
12	Prioritization of direct and indirect drivers/barriers to forest carbon stock	Strong study, issues identified	
	enhancement		
13	Links between drivers/barriers and REDD+activities	Links good	
14	Action plans to address natural resource rights, land tenure, governance	Complex Issues remaining	
15	Implications for forest law and policy	Identified but not acted on	
	Subcomponent 2b. REDD+ Strategy Options		
16	Selection and prioritization of REDD+ strategy options	Included in draft REDD+ Strategy	
17	Feasibility assessment	Included in draft REDD+ Strategy	
18	Implications of strategy options on existing sectoral policies	Included in draft REDD+ Strategy	
19	Adoption and implementation of legislation/regulations	Included in draft REDD+ Strategy	
	Subcomponent 2c. Implementation Framework		
20	Guidelines for implementation	Included in draft REDD+ Strategy	
21	Benefit-sharing mechanism	Policies good, no mechanism	
22	National REDD+ registry and monitoring system	Not in place	
	Subcomponent 2d. Social and Environmental Impacts		
23	Analysis of social and environmental safeguard issues	Analysis strong	
24	REDD+ strategy design with respect to impacts	Good but need to improve	
25	Environmental and social management framework	SESA Strong policies	

R-Package overall group assessments

No.	Assessment Criteria	Justification	Assessment
	Component 3: Reference Emissions Level/Reference Levels		
26	Demonstration of methodology	Sub National good	
27	Use of historical data and adjustment for national circumstances	Sub National good, national draft	
28	Technical feasibility of the methodological approach, and consistency with UNFCCC/IPCC guidance and guidelines	Sub National good and consistence with UNFCCC/IPCC, national to be tested	
29	Documentation of monitoring approach	Sub National	
	Component 4: Monitoring System for Forests, and Safeguards Subcomponent 4a: National Forest Monitoring System		
30	Demonstration of early system implementation	Sub National	
31	Institutional arrangements and capacities	Identified	
	Subcomponent 4b: Information System on Multiple Benefits, Other Impacts, Governance, and Safeguards		
32	Identification of relevant non-carbon aspects, and social and environmental issues	Identified but not resolved	
33	Monitoring, reporting and information sharing	Identified, not implemented	
34	Institutional arrangements and capacities	Need to strengthen	

R-Package way forward

- ✓ Strengthen GRM
- ✓ Design Forest Carbon Trust Fund
- ✓ Participatory design of Benefits sharing Mechanism
- ✓ Strengthen MRV linking community to sub national to national systems
- ✓ Operationalise and Strengthen Apex Body and Multi Sectorial Coordination at Centre, Regional and Districts
- ✓ Expand Engagement of Vulnerable communities, marginalised and Dalits all levels
- Expand Outreach and awareness through more local language and media materials and campaigns
- ✓ Expand forest monitoring from Terai based to include Mid hills and Mountains Forests
- ✓ Conduct active awareness and dissemnation programs on carbon Rights and
- ✓ Standardize FPIC and conduct programs broadly

Thank You

Questions and Clarifications???